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## **AVOYELLES PARISH SHERIFF**

Marksville, Louisiana

Financial Report

Year Ended June 30, 2008

Under provisions of state law, this report is a public document. Acopy of the report has been submitted to the entity and other appropriate public officials. The report is available for public inspection at the Baton Rouge office of the Legislative Auditor and, where appropriate, at the office of the parish clerk of court.

Release Date 1 21 09

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### INDEPENDENT AUDITORS' REPORT

The Honorable Douglas Anderson Avoyelles Parish Sheriff Marksville, Louisiana

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Avoyelles Parish Sheriff as of and for the year ended June 30, 2008, which collectively comprise the Sheriff's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Avoyelles Parish Sheriff. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Avoyelles Parish Sheriff as of June 30, 2008, and the respective changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated October 30, 2008 on our consideration of the Avoyelles Parish Sheriff's internal control over financial reporting and on our tests of its compliance with certain laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and important for assessing the results of our audit.

The required supplementary information on pages 31 and 32 are not a required part of the basic financial statements but are supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The Avoyelles Parish Sheriff has not presented management's discussion and analysis that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's basic financial statements. The other supplementary information on pages 34 through 46 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Kolder, Champagne, Slaven & Company, LLC Certified Public Accountants

Lafayette, Louisiana October 30, 2008 BASIC FINANCIAL STATEMENTS

GOVERNMENT-WIDE FINANCIAL STATEMENTS (GWFS)

Statement of Net Assets June 30, 2008

## **ASSETS**

| Cash and interest-bearing deposits Cash with paying agent Receivables Due from other governmental units Inventory | \$ 385,667<br>162,926<br>26,047<br>1,069,641<br>62,266 |
|---|--|
| Other assets  | 50   |
| Capital assets:   | 30   |
| Land  | 174,400  |
| Capital assets, net   | 5,049,327  |
| Total assets  | 6,930,324  |
| 1 Our added   | 0,750,324  |
| LIABILITIES   |  |
| Accounts and other accrued payables Interest payable Long-term liabilities:                                       | 1,102,620<br>26,129                                    |
| Due within one year   | 213,000  |
| Due after one year  | 1,711,242  |
| Total liabilities   | 3,052,991  |
| NET ASSETS  |  |
| Invested in capital assets, net of related debt   | 3,299,485  |
| Restricted  | 312,271  |
| Unrestricted  | 265,577  |
| Total net assets  | \$3,877,333  |

For the Year Ended June 30, 2008 Statement of Activities

**FUND FINANCIAL STATEMENTS (FFS)** 

## MAJOR FUND DESCRIPTIONS

## **General Fund**

To account for resources traditionally associated with governments which are not required to be accounted for in another fund.

## Special Revenue Fund

## 1994 Sales Tax Fund

To account for the receipt and use of proceeds of the Sheriff's 1994 one-half percent sales and use tax. These taxes are dedicated to the following purposes: establishing, acquiring, constructing, improving, maintaining, staffing and operating equipment and facilities necessary to provide enhanced 911 emergency telephone, ambulance, dispatch and other services for the benefit of the residents of the Parish.

## **Debt Service Funds**

## Sales Tax Bond Sinking and Reserve

To accumulate monies for repayment of the \$1,460,000 Sales Tax Bonds, Series 2004, interest due semi-annually at 4.0 to 6.5 percent and for repayment of the \$500,000 Certificates of Indebtedness, Series 2007, interest due semi-annually at 4.22%. Payments are derived from the one-half cent sales and use tax approved by the voters on November 19, 1992.

## Certificate of Indebtedness, Series 1999

To accumulate monies for payment of the \$800,000 Certificates of Indebtedness, Series 1999, due in annual installments, plus interest, through maturity in 2009. Payments are derived from the one-half cent sales and use tax approved by the voters on November 19, 1992.

## Capital Projects Fund

To account for the purchase of capital assets using a portion of the proceeds of the \$1,460,000 Sales Tax Bonds, Series 2004 and for the purchase of capital assets using a portion of the proceeds of the \$500,000 Certificates of Indebtedness, Series 2007.

AVOYELLES PARISH SHERIFF Marksville, Louisiana

Balance Sheet - Governmental Funds June 30, 2008

Certificates of

| General Sales Tax  \$ - \$ 4,775          |
|---|
| ·   |
| \$1,093,823                               |
| 62,266<br>(58,472<br>3,794<br>\$1,097,617 |

The accompanying notes are an integral part of the basic financial statements.

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2008

| Total fund balances for governmental funds at June 30, 2008  |              | \$        | 603,977           |
|--|--------------|-----------|-------------------|
| Total net assets reported for governmental activities in the statement of net assets is different because:   |              |           |                   |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of: |              |           |                   |
| Land   | \$ 174,400   |           |                   |
| Buildings and improvements, net of \$1,296,646 accumulated depreciation  | 4,162,342    |           |                   |
| Equipment and furniture, net of \$1,870,043 accumulated depreciation   | 367,655      |           |                   |
| Vehicles, net of \$482,600 accumulated depreciation  | 519,330      | 5         | ,223,727          |
| Long-term liabilities at June 30, 2008:  |              |           |                   |
| Certificates of indebtedness payable   | \$ (695,000) |           |                   |
| Sales tax bonds payable  | (1,229,242)  |           |                   |
| Accrued interest payable   | (26,129)     | <u>(1</u> | <u>,950,371</u> ) |
| Total net assets of governmental activities at June 30, 2008   |              | \$3       | ,877,333          |

## Statement of Revenues, Expenditures, and Changes in Fund Balances -Governmental Funds Year Ended June 30, 2008

|  | General           | 1994<br>Sales Tax | Sales Tax Bonds | Certificates of<br>Indebtedness<br>Series 1999 | Capital<br>Projects | Total            |
|--|-------------------|-------------------|-----------------|--|---------------------|------------------|
| Revenues:  |                   |                   |                 |  |                     |                  |
| Ad valorem taxes                                       | \$ 603,895        | <b>\$</b> -       | \$ -            | \$ -   | <b>\$</b> -         | \$ 603,895       |
| Sales taxes  | •                 | 1,655,634         | 156,117         | 98,675   | -                   | 1,910,426        |
| Intergovernmental revenues -                           |                   |                   |                 |  |                     |                  |
| Federal grants   | 60,951            | -                 | -               | -  | -                   | <b>60,9</b> 51   |
| State grants:  |                   |                   |                 |  |                     |                  |
| State revenue sharing (net)                            | 126,767           | •                 | -               | -  | •                   | 126,767          |
| State supplemental pay                                 | 267,726           | •                 | •               | •  | -                   | 267,726          |
| Other  | 3,000             | •                 | -               | -  | -                   | 3,000            |
| Fees, charges, and commissions                         |                   |                   |                 |  |                     |                  |
| for services -   |                   |                   |                 |  |                     |                  |
| Civil and criminal                                     | 320,236           | -                 | •               | -  | -                   | 320,236          |
| Feeding and keeping prisoners                          | 9,304,385         | -                 | -               | •  | -                   | 9,304,385        |
| Miscellaneous -  |                   |                   |                 |  |                     |                  |
| Indian affairs   | 211,735           | -                 | -               | •  | -                   | 211,735          |
| Interest income  | 2,773             | -                 | 6,111           | 92   | 3,006               | 11,982           |
| Other  | 1,706,942         | 52,834            |                 | <u> </u>                                       | -                   | 1,759,776        |
| Total revenues   | 12,608,410        | 1,708,468         | 162,228         | 98,767   | 3,006               | 14,580,879       |
| Expenditures:  |                   |                   |                 |  |                     |                  |
| Current -  |                   |                   |                 |  |                     |                  |
| Public safety:   |                   |                   |                 |  |                     |                  |
| Personal services and related                          | !                 |                   |                 |  |                     |                  |
| benefits   | 7,347,041         | 480,153           | •               | •  | -                   | 7,827,194        |
| Operating services                                     | 1,529,126         | 52,763            | -               | -  | -                   | 1,581,889        |
| Operations and maintenance                             | 4,083,574         | 277,225           | -               | -  | 20                  | 4,360,819        |
| Debt service -   |                   |                   |                 |  |                     |                  |
| Principal  | -                 | •                 | 75,000          | 90,000   | -                   | 165,000          |
| Interest and fiscal charges                            | -                 | -                 | 66,286          | 12,396   | -                   | 78,682           |
| Capital outlay   | 181,947           | 18,090            | <del>-</del>    |  | 298,068             | 498,105          |
| Total expenditures                                     | <u>13,141,688</u> | 828,231           | 141,286         | 102,396  | 298,088             | 14,511,689       |
| Excess (deficiency) of                                 |                   |                   |                 |  |                     |                  |
| revenues over expenditures                             | (533,278)         | 880,237           | 20,942          | (3,629)  | (295,082)           | 69,190           |
| Other financing sources (uses):                        |                   |                   |                 |  |                     |                  |
| Proceeds from issuance of debt                         | -                 | •                 | •               | _  | 500,000             | 500,000          |
| Transfers in   | 835,093           | _                 |                 | _  | 500,000             | 835,093          |
| Transfers out  | -                 | (835,093)         | _               | _  |                     | <u>(835,093)</u> |
| Total other financing sources                          |                   |                   |                 |  |                     | (055,075)        |
|  | 92£ 002           | (025 002)         |                 |  | 500.000             | 500 000          |
| (uses)   | 835,093           | _(835,093)        |                 |  | 500,000             | 500,000          |
| Excess (deficiency) of revenues and other sources over |                   |                   |                 |  |                     |                  |
| expenditures and other uses                            | 301,815           | 45,144            | 20,942          | (3,629)  | 204 019             | 560 100          |
| •  |                   |                   | 20,742          | (3,029)  | 204,918             | 569,190          |
| Fund balances (deficit), beginning                     | (298,021)         | 11,221            | 317,458         | 3,629  | 500                 | 34,787           |
| Fund balances, ending                                  | \$ 3,794          | \$ 56,365         | \$ 338,400      | <u>\$ -</u>                                    | \$ 205,418          | \$ 603,977       |

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2008

| Total net changes in fund balances at June 30, 2008 per<br>Statement of Revenues, Expenditures and Changes in Fund Balances   |                         | \$        | 569,190   |
|---|-------------------------|-----------|-----------|
| The change in net assets reported for governmental activities in the statement of activities is different because:  |                         |           |           |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital outlay which is considered expenditures on Statement of Revenues, Expenditures and Changes in Fund Balances  Depreciation expense for the year ended June 30, 2008 | \$ 387,647<br>(353,055) | ,         | 34,592    |
|   |                         |           | - ·,···-  |
| Governmental funds do not report gain or loss on disposition of assets. Governmental funds only report the proceeds from the sale of assets. The loss on disposition of assets represent the carrying value of the assets at the time the asset was no longer in service.   | -                       |           | (201,355) |
| Bond principal retirement considered as an expenditure on Statement of Revenues, Expenditures and Changes in Fund Balances  | ·                       |           | 165,000   |
| Proceeds from issuance of certificates of indebtedness considered as an other financing source on Statement of Revenues, Expenditures and Changes in Fund Balances  |                         |           | (500,000) |
| Governmental funds report the effect of issuance costs when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of the difference in treatment of issuance costs.  |                         |           | (1,8'59)  |
| Difference between interest on long-term debt on modified accrual basis versus interest on long-term debt on an accrual basis   |                         |           | (1,880)   |
| Total changes in net assets at June 30, 2008 per Statement of Activities  |                         | <u>\$</u> | 63,688    |

## Statement of Fiduciary Assets and Liabilities Fiduciary Funds June 30, 2008

|  | Agency<br>Funds |
|--|-----------------|
| ASSETS                                     |                 |
| Cash and interest-bearing deposits         | \$ 469,982      |
| LIABILITIES                                |                 |
| Due to taxing bodies, prisoners and others | \$ 469,982      |

## Notes to the Basic Financial Statements

### INTRODUCTION

As provided by Article V, Section 27 of the Louisiana Constitution of 1974, the Avoyelles Parish Sheriff (Sheriff) serves a four year term as the chief executive officer of the law enforcement district and ex-officio tax collector of the parish. The Sheriff administers the parish jail system and exercises duties required by the parish court system, such as providing bailiffs, executing orders of the court, serving subpoenas, et cetera.

As the chief law enforcement officer of the parish, the Sheriff is responsible for enforcing state and local laws, ordinances, et cetera, within the territorial boundaries of the parish. The Sheriff provides protection to the residents of the parish through on-site patrols, investigations, et cetera, and serves the residents of the parish through the establishment of neighborhood watch programs, antidrug abuse programs, et cetera. In addition, the Sheriff, when requested, provides assistance to other law enforcement agencies within the parish.

As the ex-officio tax collector of the parish, the Sheriff is responsible for collecting and distributing ad valorem property taxes, parish occupational licenses, state revenue sharing funds, sportsmen's licenses, and fines, costs, and bond forfeitures imposed by the district court.

The accounting and reporting policies of the Avoyelles Parish Sheriff conform to generally accepted accounting principles as applicable to governments. Such accounting and reporting procedures conform to the requirements of the industry audit guide, <u>Audits of State and Local Governments</u>.

## (1) Summary of Significant Accounting Policies

## A. Reporting Entity

For financial reporting purposes, the Sheriff includes all funds, activities, et cetera that are controlled by the Sheriff as an independently elected parish official. As an independently elected parish official, the Sheriff is solely responsible for the operations of his office, which include the hiring and retention of employees, authority over budgeting, responsibility for deficits, and the receipt and disbursement of funds. The Sheriff is not fiscally dependent on the Avoyelles Parish Police Jury. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the Avoyelles Parish Sheriff (the primary government). There are no component units to be included in the Sheriff's reporting entity.

Notes to the Basic Financial Statements (Continued)

## B. Basis of Presentation

The accompanying basic financial statements of the Avoyelles Parish Sheriff have been prepared in conformity with governmental accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The accompanying basic financial statements have been prepared in conformity with GASB Statement 34, "Basic Financial Statements-and Management's Discussion and Analysis—for State and Local Governments", issued in June 1999. As a result, an entirely new financial presentation format has been implemented.

## Government-Wide Financial Statements (GWFS)

The Statement of Net Assets and the Statement of Activities display information about the Sheriff as a whole. They include all funds of the reporting entity, which are considered to be governmental activities. Fiduciary funds are reported only in the Statement of Fiduciary Assets and Liabilities at the fund financial statement level.

The statement of activities presents a comparison between direct expenses and program revenues for each of the functions of the Sheriff's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees and charges paid by the recipients of services offered by the Sheriff, and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

## Fund Financial Statements (FFS)

The Sheriff uses funds to maintain its financial records during the year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain Sheriff functions and activities. A fund is defined as a separate fiscal and accounting entity with a self-balancing set of accounts. The various funds of the Sheriff are classified into two categories: governmental and fiduciary. The emphasis on fund financial statements is on major funds, each displayed in a separate column. A fund is considered major if it is the primary operating fund of the Sheriff or its total assets, liabilities, revenues, or expenditures of the individual governmental fund is at least 10 percent of the corresponding total for all governmental funds.

Notes to the Basic Financial Statements (Continued)

The Sheriff reports the following major governmental funds:

The General Fund is the primary operating fund of the Sheriff. It accounts for all financial resources except those that are required to be accounted for in other funds.

The Sales Tax Special Revenue Fund accounts for the proceeds of a one-half percent sales and use tax that is legally restricted to expenditures for specific purposes.

The Sales Tax Bond Sinking and Reserve Debt Service Fund and the Certificates of Indebtedness, Series 1999 Debt Service Fund are used to account for the accumulation of resources for and the payment of general long-term debt principal, interest and related costs.

The Capital Projects Fund is used to account for the purchase and construction of capital assets.

Additionally, the Sheriff reports the following fund types:

## Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The only funds accounted for in this category by the Sheriff are agency funds. The agency funds account for assets held by the Sheriff as an agent for various taxing bodies (tax collections) and for deposits held pending court action. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Consequently, the agency funds have no measurement focus, but use the accrual basis of accounting.

### C. Measurement Focus/Basis of Accounting

The amounts reflected in the governmental fund financial statements are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach is then reconciled, through adjustment, to a government-wide view of the Sheriff's operations.

Notes to the Basic Financial Statements (Continued)

The amounts reflected in the governmental fund financial statements use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Sheriff considers all revenues available if they are collected within 60 days after the fiscal year end. Expenditures are recorded when the related fund liability is incurred, except for interest and principal payments on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources

The government-wide financial statements are accounted for using an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets and financial position. All assets and liabilities (whether current or noncurrent) associated with their activities are reported.

The government-wide financial statements are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

## D. Assets, Liabilities and Equity

Cash and Interest-bearing Deposits

Cash and interest-bearing deposits include amounts in demand deposits, interest-bearing demand deposits, and time deposits. These deposits are stated at cost, which approximates market.

Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as due from other funds or due to other funds on the balance sheet.

## Notes to the Basic Financial Statements (Continued)

## Inventory

Inventory of the Sheriff's General Fund consists of food purchased by the Sheriff and commodities granted by the United States Department of Agriculture through the Louisiana Department of Agriculture and Forestry. The commodities are recorded as revenues when received; however, all inventory items are recorded as expenses when consumed. All purchased inventory items are valued at the lower of cost (first-in, first-out) or market, and commodities are assigned values based on information provided by the United States Department of Agriculture and Forestry.

## Capital Assets

Capital assets are capitalized at historical cost or estimated cost if historical cost is not available. Donated assets are recorded as capital assets at their estimated fair market value at the date of donation. The Sheriff maintains a threshold level of \$5,000 or more for capitalizing capital assets.

Capital assets are recorded in the Statement of Net Assets and Statement of Activities. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public purposes, no salvage value is taken into consideration for depreciation purposes. All capital assets, other than land, are depreciated using the straight-line method over the following useful lives:

|                                  | Estimated           |
|----------------------------------|---------------------|
| Asset Class                      | <u>Useful Lives</u> |
| Buildings and improvements       | 30-60               |
| Office, equipment, and furniture | 7-20                |
| Vehicles                         | 7                   |

## Compensated Absences

Each employee of the Sheriff's office is granted 10 days of vacation leave and 6 days of sick leave each year after one year of service. Neither vacation nor sick leave may be accumulated.

There are no accumulated and vested vacation and sick leave benefits at June 30, 2008, which require disclosure to conform with generally accepted accounting principles.

Notes to the Basic Financial Statements (Continued)

## **Equity Classifications**

In the government-wide statements, equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

In the fund statements, governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved, with unreserved further split between designated and undesignated.

## E. Revenues, Expenditures, and Expenses

## Program Revenues

Program revenues included in the Statement of Activities are derived directly from the program itself or from parties outside the Sheriff's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the Sheriff's general revenues.

## Revenues

Ad valorem taxes and the related state revenue sharing are recorded in the year taxes are due and payable. Ad valorem taxes are assessed on a calendar year basis, become due on November 15 of each year, and become delinquent on December 31. The taxes are generally collected in December, January and February of the fiscal year.

Notes to the Basic Financial Statements (Continued)

Sales taxes are considered as "measurable" when in the hands of the sales tax collector and are recognized as revenue at that time.

Intergovernmental revenues and fees, charges and commissions for services are recorded when the Sheriff is entitled to the funds.

Interest on interest-bearing deposits is recorded or accrued as revenues when earned. Substantially all other revenues are recorded when received.

## Expenditures

The Sheriff's primary expenditures include salaries and insurance, which are recorded when the liability is incurred. Capital expenditures and purchases of various operating supplies are regarded as expenditures at the time purchased.

## Other Financing Sources

Transfers between funds that are not expected to be repaid are accounted for as other financing sources (uses) when the transfer is authorized by the Sheriff.

## F. Budget and Budgetary Accounting

The Sheriff follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The chief administrative deputy prepares a proposed budget for the general and special revenue fund on the modified accrual basis of accounting and submits it to the Sheriff for the fiscal year no later than fifteen days prior to the beginning of each fiscal year.
- 2. A summary of the proposed budgets are published and the public is notified that the proposed budgets are available for public inspection. At the same time, a public hearing is called.
- 3. A public hearing is held on the proposed budgets at least ten days after publication of the call for a hearing.
- 4. After the holding of the public hearing and completion of all action necessary to finalize and implement the budgets, the budgets are legally adopted prior to the commencement of the fiscal year for which the budgets are being adopted.
- 5. All budgetary appropriations lapse at the end of each fiscal year.

Notes to the Basic Financial Statements (Continued)

6. The budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgeted amounts included in the accompanying financial statements are as originally adopted or as finally amended by the Sheriff.

The proposed budget for June 30, 2008 was made available for public inspection and was published in the official journal ten days before the public hearing, which was held on June 25, 2007 at the Avoyelles Parish Sheriff's office for comments from taxpayers. The budget was amended and published in the official journal ten days before the public hearing, which was held on June 23, 2008 at the Avoyelles Parish Sheriff's office for comments from taxpayers.

## G. Grant Revenue

In general, grants received by the Sheriff are reimbursable type grants, and revenues are recognized as earned only when the expenditures to be reimbursed have been incurred.

### H. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, and expenses during the reporting period. Actual results could differ from those estimates.

## (2) <u>Cash and Interest – Bearing Deposits</u>

Under state law, the Sheriff may deposit funds within a fiscal agent bank organized under the laws of the State of Louisiana, the laws of any other state in the Union, or the laws of the United States. The Sheriff may invest in certificates and time deposits of state banks organized under Louisiana law and national banks having principal offices in Louisiana. At June 30, 2008, the Sheriff has cash and interest-bearing deposits (book balances) totaling \$855,649 as follows:

| ,  | Government-wide Statement of Net Assets | Fiduciary Funds Statement of Net Assets | Total     |
|--|---|---|-----------|
| Demand deposits                          | \$ 676                                  | \$218,220                               | \$218,896 |
| Interest-bearing deposits                | 384,991                                 | 251,762                                 | 636,753   |
| Total cash and interest-bearing deposits | <u>\$385,667</u>                        | \$ 469,982                              | \$855,649 |

## Notes to the Basic Financial Statements (Continued)

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the Sheriff's deposits may not be recovered or will not be able to recover collateral securities that are in the possession of an outside party. These deposits are stated at cost, which approximates fair value. Under state law, these deposits, (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The fair value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent bank. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties. Deposit balances (bank balances) at June 30, 2008, are secured as follows:

| Bank balances                                  | \$1,033,069                  |
|--|------------------------------|
| Federal deposit insurance Pledged securities   | \$ 200,000<br><u>833,069</u> |
| Total federal insurance and pledged securities | \$1,033,069                  |

Pledged securities in the amount of \$833,069 were exposed to custodial credit risk. These securities include uninsured or unregistered investments for which the securities are held by the bank, or by its trust department or agent, but not in the Sheriff's name. Even though the pledged securities are considered uncollateralized, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the Sheriff that the fiscal agent has failed to pay deposited funds upon demand.

### (3) Ad Valorem Taxes

The Sheriff is the ex-officio tax collector of the parish and is responsible for the collection and distribution of ad valorem taxes. Ad valorem taxes attach as an enforceable lien on property as of January 1, of each year. Taxes are levied by the parish government in June and are actually billed to the taxpayers by the Sheriff in October. Billed taxes are due by December 31, becoming delinquent on January 1 of the following year. The taxes are based on assessed values determined by the Tax Assessor of Avoyelles Parish and are collected by the Sheriff. The taxes are remitted to the appropriate taxing bodies net of deductions for assessor's compensation and pension fund contributions.

Ad valorem taxes are budgeted and recorded in the year for which levied and billed. For the year ended June 30, 2008, law enforcement taxes applicable to the Sheriff's General Fund, were levied at the rate of 6.41 mills on property with assessed valuations totaling \$139,928,690.

Total law enforcement taxes levied during 2008 were \$560,879. There were no taxes receivable in the General Fund at June 30, 2008.

Notes to the Basic Financial Statements (Continued)

## (4) <u>Due from Other Governmental Units</u>

Amounts due from other governmental agencies totaling \$1,069,641 at June 30, 2008, consisted of the following:

|   | General    | Special<br>Revenue |
|---|------------|--------------------|
| Department of Public Safety and Corrections | \$ 758,803 | \$ 30,383          |
| Department of Treasury                      | 41,503     | •                  |
| Avoyelles Parish Police Jury                | 54,562     | -                  |
| Avoyelles Parish School Board               | -          | 130,004            |
| Various parishes and cities                 | 54,386     |                    |
|   | \$ 909,254 | \$ 160,387         |

## (5) <u>Capital Assets</u>

Capital asset activity for the year ended June 30, 2008 was as follows:

|                                       | Balance     |                   |                    | Balance     |
|---------------------------------------|-------------|-------------------|--------------------|-------------|
|                                       | 07/01/07    | Additions         | Deletions          | 06/30/08    |
| Governmental activities:              |             |                   |                    |             |
| Capital assets not being depreciated: |             |                   |                    |             |
| Land                                  | \$ 174,400  | \$ -              | \$ -               | \$ 174,400  |
| Other capital assets:                 |             |                   |                    |             |
| Buildings and improvements            | 5,697,948   | -                 | 238,960            | 5,458,988   |
| Equipment and furniture               | 2,080,089   | 308,547           | 150,938            | 2,237,698   |
| Vehicles                              | 1,131,882   | 79,100            | 209,052            | 1,001,930   |
| Totals                                | 9,084,319   | \$ 387,647        | \$ 598,950         | 8,873,016   |
| Less accumulated depreciation         |             |                   |                    |             |
| Buildings and improvements            | 1,360,368   | \$ -              | \$ 63,722          | 1,296,646   |
| Equipment and furniture               | 1,662,065   | 353,055           | 145,077            | 1,870,043   |
| Vehicles                              | 671,396     |                   | <u> 188,796</u>    | 482,600     |
| Total accumulated depreciation        | 3,693,829   | <u>\$ 353,055</u> | \$ 397,5 <u>95</u> | 3,649,289   |
| Governmental activities,              |             |                   |                    |             |
| capital assets, net                   | \$5,390,490 |                   |                    | \$5,223,727 |

Depreciation expense in the amount of \$353,055 was charged to public safety.

Notes to the Basic Financial Statements (Continued)

## (6) Dedication of Proceeds and Flow of Funds – Sales and Use Tax

Proceeds of the one-half cent sales and use tax (2008 collections - \$1,910,426) approved by voters on November 19, 1992 and levied by the Sheriff beginning January 1, 1993 are dedicated to the following purposes:

Establishing, acquiring, constructing, improving, maintaining, staffing and operating equipment and facilities necessary to provide enhanced 911 emergency telephone, ambulance, dispatch and other services for the benefit of the residents of the Parish.

Each month there will be set aside into a "Bond and Interest Sinking Fund", also called the "Sinking Fund", an amount consisting of 1/12 of the next maturing installment of principal and interest on the outstanding bonds. Such transfers must be made on or before the 20<sup>th</sup> day of each month to assure the prompt payment of principal and interest as they become due and may be used only for such payments.

During the year ended June 30, 2008, the Sheriff complied with all of the above requirements.

At June 30, 2008, \$160,387 of sales tax receivable is reflected on the Sales Tax Fund's balance sheet.

## (7) Retirement Commitments

All employees are members of one of the following retirement systems:

Federal Social Security System

Louisiana Sheriff's Pension and Relief Fund

Pertinent information relative to each plan follows:

## A. Federal Social Security System

All employees who are not eligible to participate in the Louisiana Sheriff's Pension and Relief Fund are members of the Federal Social Security System. The Sheriff and its employees contribute a percentage of each employee's compensation to the System (7.65% contributed by the Sheriff; 7.65% by the employee). The Sheriff's contribution during the year ended June 30, 2008 amounted to \$146,050.

Notes to the Basic Financial Statements (Continued)

## B. Louisiana Sheriff's Pension and Relief Fund

Plan Description-

Substantially all employees of the Avoyelles Parish Sheriff's office are members of the Louisiana Sheriff's Pension and Relief Fund (Retirement System), a cost-sharing multiple-employer defined benefit pension plan administered by a separate board of trustees.

All sheriffs and all deputies who are found to be physically fit, who earn at least \$400 per month, and who were between the ages of 18 and 50 at the time of original employment are required to participate in the Retirement System. Employees are eligible to retire at or after age 55 with at least 12 years of credited service and receive a benefit, payable monthly for life, equal to a percentage of their final-average salary for each year of credited service. The percentage to be used for each year of service is 2.5% for each year if total service is at least 12 but less than 15 years, 2.75% each year if total service is at least 15 years but less than 20 years, and 3% for each year if total service is at least 20 years (Act 1117 of 1995 increased the accrual rate to 0.25% for all service rendered on or after January 1, 1980). In any case, the retirement benefit cannot exceed 100% of the final-average salary. Finalaverage salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. Employees who terminate with at least 12 years of service and do not withdraw their employee contributions may retire at or after the age 55 and receive the benefit accrued to their date of termination as indicated previously. Employees who terminate with at least 20 years of credited service are also eligible to elect early benefits between the ages of 50 and 55 with reduced benefits equal to the actuarial equivalent of the benefit to which they would otherwise be entitled at age 55. The Retirement System also provides death and disability benefits. Benefits are established or amended by state statute.

The Retirement System issues an annual publicly available financial report that includes financial statements and required supplementary information for the Retirement System. That report may be obtained by writing to the Louisiana Sheriffs Pension and Relief Fund, 1225 Nicholson Drive, Baton Rouge, Louisiana 70802, or by calling (225) 219-0500.

Notes to the Basic Financial Statements (Continued)

**Funding Policy-**

Plan members are required to contribute 10.0% of their annual covered salary and the Avoyelles Parish Sheriff is required to contribute at an actuarially determined rate. The current rate is 11% of annual covered payroll. Contributions to the Retirement System also included one-half of one percent of the taxes shown to be collectible by the tax rolls of each parish and funds as required and available from insurance premiums. The contribution requirements of the plan members and the Avoyelles Parish Sheriff are established and may be amended by state statute. As provided by R.S. 11:103, the employer contributions are determined by actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. The Avoyelles Parish Sheriff's contributions to the Retirement System for the years ended June 30, 2008, 2007 and 2006 were \$512,201, \$508,021 and \$498,912 respectively, equal to the required contributions for each year.

## (8) Postretirement Health Care Insurance Benefits

The Sheriff provides certain health care insurance benefits for its retired employees. Substantially all of the Sheriff's employees are eligible for these benefits if they reach normal retirement age while working for the Sheriff. These benefits for retirees and similar benefits for active employees are provided through an insurance company where the monthly premium is paid by the Sheriff. The Sheriff's cost of providing retirees' health care insurance benefits is recognized as expense when the monthly premiums are paid and as revenue when reimbursement is received from the retiree. For the year ended June 30, 2008, the amount of retiree benefits totaled \$72,883 and there were sixteen former employees qualified to receive such benefits as of June 30, 2008.

In November 2004, the Governmental Accounting Standards Board (GASB) issued Statement 45 "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." This statement requires the accrual of postemployment benefits for retired employees. The Sheriff is required to implement this standard for the fiscal year ending June 30, 2009. The Sheriff has not yet determined the full impact that adoption of GASB Statement 45 will have on the financial statements.

## Notes to the Basic Financial Statements (Continued)

## (9) Changes in Agency Fund Balances

A summary of changes in agency fund balances due to taxing bodies and others and due to prisoners follows:

|                         | Civil Fund                     | Bond<br>Fund             | Fines and<br>Costs Fund |  |
|-------------------------|--------------------------------|--------------------------|-------------------------|--|
| Balances, July 1, 2007  | \$ 10,176                      | . \$ 16,144              | \$ 39,226               |  |
| Additions<br>Reductions | 1,040,320<br>1,045,905         | 31,699<br>18,223         | 208,347<br>199,049      |  |
| Balances, June 30, 2008 | \$ 4,591                       | \$ 29,620                | \$ 48,524               |  |
|                         | 12th Judicial Court Fines Fund | Tax<br>Collector<br>Fund | Inmate<br>Fund          |  |
| Balances, July 1, 2007  | \$ 2,115                       | \$ -                     | \$ 379,455              |  |
| Additions<br>Reductions | 588,073<br>587,765             | 6,186,788<br>6,186,665   | 3,176,459<br>3,171,213  |  |
| Balances, June 30, 2008 | \$ 2,423                       | \$ 123                   | \$ 384,701              |  |

## (10) Long-Term Debt

The Sheriff's long-term debt is attributable to governmental activities. The following is a summary of the long-term debt transactions for the year ended June 30, 2008:

|   | Balance<br>07/01/07     | Additions  | Reductions                 | Balance<br>06/30/08     | Due Within<br>One Year |
|---|-------------------------|------------|----------------------------|-------------------------|------------------------|
| Certificates of indebtedness<br>Sales Tax Bonds | \$ 285,000<br>1,325,000 | \$ 500,000 | \$ 90,000<br><u>75,000</u> | \$ 695,000<br>1,250,000 | \$ 138,000<br>75,000   |
| Total   | \$1,610,000             | \$ 500,000 | \$165,000                  | \$1,945,000             | \$ 213,000             |

## Notes to the Basic Financial Statements (Continued)

Long-term debt outstanding at June 30, 2008 is comprised of the following:

| \$1,460,000 Sales Tax Bonds dated September 1, 2004; due in annual installments of \$65,000 to \$135,000 through September 1, 2019; interest due semi-annually at 4.00 to 6.50 percent; secured by an irrevocable pledge and dedication of funds derived from a parishwide sales and use tax of 1/2 of one percent. | \$1,250,000 |
|---|-------------|
| \$800,000 Certificates of Indebtedness dated September 1, 1999; due in annual installments of \$60,000 to \$100,000 through September 1, 2009; interest at 5.04 percent; secured by an irrevocable pledge and dedication of funds derived from a parishwide special tax of 6.41 mills.                              | 195,000     |
| \$500,000 Certificates of Indebtedness dated October 1, 2007; due in annual installments of \$43,000 to \$59,000 through October 1, 2017; interest at 4.22 percent; secured by an irrevocable pledge and dedication of funds derived from a parishwide  |             |
| special tax of 6.41 mills.  | 500,000     |
| Total general long-term debt  | 1,945,000   |
| Less: Unamortized issuance costs  | (20,758)    |
| Net general long-term debt  | \$1,924,242 |

Annual debt service requirements to maturity are as follows:

| Year Ending June 30, | Principal   | Interest   | Totals      |  |
|----------------------|-------------|------------|-------------|--|
| 2009                 | \$ 213,000  | \$ 77,948  | \$ 290,948  |  |
| 2010                 | 229,000     | 68,175     | 297,175     |  |
| 2011                 | 136,000     | 60,545     | 196,545     |  |
| 2012                 | 137,000     | 55,364     | 192,364     |  |
| 2013                 | 143,000     | 50,044     | 193,044     |  |
| 2014 - 2018          | 822,000     | 152,580    | 974,580     |  |
| 2019 - 2020          | 265,000     | 11,745     | 276,745     |  |
|                      | \$1,945,000 | \$ 476,401 | \$2,421,401 |  |

## (11) <u>Litigation and Claims</u>

At June 30, 2008, the Sheriff is involved in several lawsuits claiming damages which are not covered by insurance. The Sheriff's legal advisor is unable to estimate the ultimate resolution of these matters. Any unfavorable resolution, if any, would not materially affect the financial statements.

Notes to the Basic Financial Statements (Continued)

### (12) Risk Management

The Sheriff's office is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Sheriff was unable to obtain law enforcement liability insurance at a cost it considered to be economically justifiable. Management believes it is more economical to manage its risk internally and set aside assets for claim settlement in its General Fund. As of June 30, 2008, no funds were designated for law enforcement liability claims and incidental costs. In the opinion of management and the Sheriff's legal counsel, no events have occurred that give rise to report any claim liability at June 30, 2008.

The Sheriff continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past four fiscal years.

## (13) Interfund Transactions

Transfers consisted of \$835,093 transferred from the Sales Tax Special Revenue Fund to the General Fund for reimbursement of personnel services and related benefits and other expenditures. Interfund receivables and payables consisted of \$100,000 due to the General Fund from the Sales Tax Fund for reimbursement of expenditures.

### (14) Wireless E911 Service

The Avoyelles Parish Sheriff does not collect service charges on emergency telephone services. All 911 services are funded with the proceeds of the one-half percent sales and use tax now being levied and collected pursuant to an election held on November 3, 1992, recorded as revenue in the Special Revenue Fund in these financial statements. At June 30, 2008 Avoyelles Parish is not operating a wireless E911 system.

### (15) Contingency

In August 2007, the previous Sheriff was indicted by a federal grand jury. The indictment alleges the Sheriff illegally pocketed profits from phone services provided at parish jails. A court date has been set for May 2009. Any resulting outcome from these legal proceedings cannot be determined at this time.

REQUIRED SUPPLEMENTARY INFORMATION

## General Fund Budgetary Comparison Schedule Year Ended June 30, 2008

|   | Dudos                                   |          |            |    | Actual    |          | Variance with Final Budget Positive (Negative) |  |
|---|---|----------|------------|----|-----------|----------|--|--|
|   | Budget Original Final                   |          |            |    |           |          |  |  |
| Revenues:                                     |   |          |            |    |           |          | cguiive)                                       |  |
| Ad valorem taxes                              | \$ 575,00                               | 00 \$    | 599,373    | \$ | 603,895   | \$       | 4.522  |  |
| Intergovernmental revenues -                  | יטי,כיונ ש                              | OU D     | 377,373    | 49 | 003,893   | Φ        | 4,522  |  |
| Federal grants                                | 36,40                                   | በስ       | 61,500     |    | 60,951    |          | (540)  |  |
| State grants:                                 | JU, TV                                  | ou       | 01,500     |    | 00,551    |          | (549)  |  |
| State revenue sharing                         | 120,00                                  | nn       | 134,169    |    | 126,767   |          | (7,402)  |  |
| State supplemental pay                        | 280,00                                  |          | 271,933    |    | 267,726   |          | (4,207)  |  |
| Other   | 2,00                                    |          | 14,499     |    | 3,000     |          | (11,499)                                       |  |
| Fees, charges, and commissions for services - | 2,00                                    | 00       | 14,400     |    | 3,000     |          | (11,422)                                       |  |
| Civil and criminal                            | 180,00                                  | 00       | 212,000    |    | 320,236   |          | 108,236  |  |
| Feeding and keeping prisoners                 | 9,338,50                                |          | 0,421,443  | c  | ,304,385  | $\alpha$ | ,117,058)                                      |  |
| Miscellaneous -                               | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |          | 0,121,77.0 |    | ,,501,505 | (1       | ,117,000)                                      |  |
| Indian affairs                                | 450,00                                  | 00       | 215,000    |    | 211,735   |          | (3,265)  |  |
| Interest income                               | 4,00                                    |          | 6,000      |    | 2,773     |          | (3,227)  |  |
| Other   | 785,00                                  |          | 900,266    | 1  | ,706,942  |          | 806,676  |  |
| Total revenues                                | 11,770,90                               |          | 2,836,183  |    | 2,608,410 |          | (227,773)                                      |  |
| Expenditures:                                 |   |          |            |    |           |          |  |  |
| Current -                                     |   |          |            |    |           |          |  |  |
| Public Safety:                                |   |          |            |    |           |          |  |  |
| Personal services and related benefits        | 7,447,00                                | 00       | 7,452,013  | 7  | ,347,041  |          | 104,972  |  |
| Operating services                            | 1,166,00                                | 00       | 1,574,523  | ]  | ,529,126  |          | 45,397   |  |
| Operations and maintenance                    | 3,422,80                                | 00       | 4,209,467  | 4  | ,083,574  |          | 125,893  |  |
| Debt service                                  |   |          | 9,500      |    | -         |          | 9,500  |  |
| Capital outlay                                | 105,00                                  | 00       | 173,600    |    | 181,947   |          | (8,347)  |  |
| Total expenditures                            | 12,140,80                               | 00 1     | 3,419,103  | 13 | ,141,688  |          | 277,415  |  |
| Deficiency of revenues over                   |   |          |            |    |           |          |  |  |
| expenditures                                  | (369,90                                 | 00)      | (582,920)  |    | (533,278) |          | 49,642   |  |
| Other financing sources:                      |   |          |            |    |           |          |  |  |
| Transfers in                                  | 800,00                                  | 00       | 925,380    |    | 835,093   |          | (90,287)                                       |  |
| Total other financing sources                 | 800,00                                  | 00       | 925,380    | _  | 835,093   |          | (90,287)                                       |  |
| Excess of revenues and other sources          |   |          |            |    |           |          |  |  |
| over expenditures                             | 430,10                                  | 00       | 342,460    |    | 301,815   |          | (40,645)                                       |  |
| Fund balance (deficit), beginning             | (298,02                                 | 21)      | (298,021)  |    | (298,021) |          | -  |  |
| Fund balance, ending                          | \$ 132,07                               | <u> </u> | 44,439     | \$ | 3,794     | \$       | (40,645)                                       |  |

## Special Revenue Fund - Sales Tax Fund Budgetary Comparison Schedule Year Ended June 30, 2008

|  |             |                  |             | Variance with Final Budget |  |
|--|-------------|------------------|-------------|----------------------------|--|
|  | Buc         |                  |             | Positive<br>(Negative)     |  |
|  | Original    | Final            | Actual      |                            |  |
| Revenues:                              |             |                  |             |                            |  |
| Sales taxes                            | \$1,690,000 | \$1,662,418      | \$1,655,634 | \$ (6,784)                 |  |
| Miscellaneous -                        |             |                  |             |                            |  |
| Other                                  | 5,100       | 43,277           | 52,834      | 9,557                      |  |
| Total revenues                         | 1,695,100   | 1,705,695        | 1,708,468   | 2,773                      |  |
| Expenditures:                          |             |                  |             |                            |  |
| Current -                              |             |                  |             |                            |  |
| Public safety:                         |             |                  |             |                            |  |
| Personal services and related benefits | 450,000     | 452,718          | 480,153     | (27,435)                   |  |
| Operating services                     | 50,000      | 50,202           | 52,763      | (2,561)                    |  |
| Operations and maintenance             | 272,000     | 250,857          | 277,225     | (26,368)                   |  |
| Capital outlay                         | 16,000      | 23,414           | 18,090      | 5,324                      |  |
| Total expenditures                     | 788,000     | 777,191          | 828,231     | (51,040)                   |  |
| Excess of revenues                     |             |                  |             |                            |  |
| over expenditures                      | 907,100     | 928,504          | 880,237     | (48,267)                   |  |
| Other financing uses:                  |             |                  |             |                            |  |
| Transfers out                          | (800,000)   | (925,380)        | (835,093)   | 90,287                     |  |
| Excess of revenues over                |             |                  |             | •                          |  |
| expenditures and other uses            | 107,100     | 3,124            | 45,144      | 42,020                     |  |
| Fund balance, beginning                | 11,221      | 11,221           | 11,221      | <del></del>                |  |
| Fund balance, ending                   | \$ 118,321  | <u>\$ 14,345</u> | \$ 56,365   | \$ 42,020                  |  |

OTHER SUPPLEMENTARY INFORMATION

General Fund

## Schedule of Expenditures Amended Budget (GAAP Basis) and Actual Year Ended June 30, 2008

With Comparative Actual Amounts for Year Ended June 30, 2007

|   | 2008              |            |                                |                |  |
|---|-------------------|------------|--------------------------------|----------------|--|
|   | Amended<br>Budget | Actual     | Variance - Positive (Negative) | 2007<br>Actual |  |
|   | Dauget            | Actual     | (Ivegative)                    | Actual         |  |
| Public safety:                                  |                   |            |                                |                |  |
| Personal services and related benefits -        |                   |            |                                |                |  |
| Sheriff salary                                  | \$ 124,342        | \$ 124,340 | \$ 2                           | \$ 120,509     |  |
| Deputies salaries                               | 6,065,200         | 6,054,592  | 10,608                         | 6,014,057      |  |
| Pension and payroll taxes                       | 1,262,471         | 1,168,109  | 94,362                         | 1,175,588      |  |
| Total personal services and related benefits    | 7,452,013         | 7,347,041  | 104,972                        | 7,310,154      |  |
| Operating complete                              |                   |            |                                |                |  |
| Operating services - Deputy liability insurance | 5,900             | 25,500     | (19,600)                       | 1,112          |  |
| Hospitalization insurance                       | 1,208,798         | 1,125,343  | 83,455                         | 1,039,703      |  |
| Auto insurance                                  | 332,210           | 334,372    | (2,162)                        | 268,340        |  |
| Other insurance                                 | 27,615            | 43,911     | (16,296)                       | 48,057         |  |
| Total operating services                        | 1,574,523         | 1,529,126  | 45,397                         | 1,357,212      |  |
| . ott. opprættig som til                        |                   |            |                                |                |  |
| Operations and maintenance -                    |                   |            |                                |                |  |
| Auto maintenance and fuel                       | 704,794           | 618,798    | 85,996                         | 561,526        |  |
| Deputy uniforms and supplies                    | 67,564            | 58,295     | 9,269                          | 73,969         |  |
| Office supplies and expenses                    | 220,436           | 279,508    | (59,072)                       | 281,966        |  |
| Telephone                                       | 110,000           | 52,830     | 57,170                         | 51,917         |  |
| Prisoner feeding and maintenance                | 1,445,563         | 1,425,974  | 19,589                         | 1,330,498      |  |
| Legal fees                                      | 87,000            | 80,946     | 6,054                          | 47,920         |  |
| Other professional fees                         | 88,500            | 87,595     | 905                            | 99,143         |  |
| Criminal investigation                          | 5,000             | 7,960      | (2,960)                        | 801            |  |
| Jail maintenance, utilities, and lease          | 1,460,766         | 1,425,059  | 35,707                         | 1,155,092      |  |
| Dues and subscriptions                          | 5,500             | 11,993     | (6,493)                        | 11,590         |  |
| Other   | 14,344            | 34,616     | (20,272)                       | 79,424         |  |
| Total operations and maintenance                | 4,209,467         | 4,083,574  | 125,893                        | 3,693,846      |  |

(continued)

## AVOYELLES PARISH SHERIFF Marksville, Louisiana General Fund

## Schedule of Expenditures Amended Budget (GAAP Basis) and Actual (Continued) Year Ended June 30, 2008

With Comparative Actual Amounts for Year Ended June 30, 2007

|                      |                   | 2008         |                                      |                |
|----------------------|-------------------|--------------|--------------------------------------|----------------|
|                      | Amended<br>Budget | Actual       | Variance -<br>Positive<br>(Negative) | 2007<br>Actual |
| Debt service -       |                   |              |                                      |                |
| Principal            | 5,000             | -            | 5,000                                | 89,124         |
| Interest             | 4,500             |              | 4,500                                | 10,773         |
| Total debt service   | 9,500             |              | 9,500                                | 99,897         |
| Capital outlay -     |                   |              |                                      |                |
| Autos                | 81,100            | 81,100       | -                                    | 119,649        |
| Computers            | 1,500             | 1,050        | 450                                  | -              |
| Equipment            | 91,000            | 99,797       | (8,797)                              | 16,935         |
| Total capital outlay | <u>173,600</u>    | 181,947      | (8,347)                              | 136,584        |
| Total expenditures   | \$13,419,103      | \$13,141,688 | \$ 277,415                           | \$12,597,693   |

## **AVOYELLES PARISH SHERIFF**

## Marksville, Louisiana Sales Tax Fund

## Schedule of Expenditures Amended Budget (GAAP Basis) and Actual Year Ended June 30, 2008

With Comparative Actual Amounts for the Year Ended June 30, 2007

|                                      |            | 2008          |                        |            |
|--------------------------------------|------------|---------------|------------------------|------------|
|                                      | Amended    |               | Variance -<br>Positive | 2007       |
| ,                                    | Budget     | Actual        | (Negative)             | Actual     |
| Public safety:                       |            |               |                        |            |
| Personal services and                |            |               |                        |            |
| related benefits -                   |            |               |                        |            |
| Director salary                      | \$ 45,000  | \$ 45,403     | \$ (403)               | \$ 44,400  |
| Secretary salary                     | 29,000     | 29,203        | (203)                  | 26,600     |
| Communication salaries               | 316,800    | 340,369       | (23,569)               | 311,253    |
| Pension and payroll taxes            | 61,918     | 65,178        | (3,260)                | 61,617     |
| Total personal services and          |            |               |                        |            |
| related benefits                     | 452,718    | 480,153       | (27,435)               | 443,870    |
| Operating services -                 |            | •             |                        |            |
| Deputy hospitalization               | 50,202     | 52,763        | (2,561)                | 49,434     |
| Operations and maintenance -         |            |               |                        |            |
| Ambulance service                    | 27,492     | 27,492        | _                      | 27,492     |
| Auto maintenance and fuel            | 1,405      | 1,261         | 144                    | 4,807      |
| Radio maintenance                    | 29,500     | 46,717        | (17,217)               | 33,207     |
| Reparis and maintenance              | 23,100     | 24,045        | (945)                  | 16,618     |
| Office supplies and expenses         | 13,227     | 14,623        | (1,396)                | 15,201     |
| Computer software                    | -          | 1,702         | (1,702)                | 144        |
| Telephone                            | 92,000     | 99,250        | (7,250)                | 127,103    |
| Professional fees                    | -          | <u>-</u>      | -                      | 1,605      |
| Sales tax collection fee             | 32,358     | 32,358        | _                      | 26,467     |
| Publications, dues and subscriptions | 3,815      | 3,722         | 93                     | 3,669      |
| Utilities                            | 21,000     | 23,742        | (2,742)                | 22,579     |
| Uniforms                             | 423        | 423           | <del>-</del>           | 513        |
| Education and training               | -          | _             | -                      | 714        |
| Other                                | 6,537      | 1 <b>,890</b> | 4,647                  | 1,406      |
| Total operations and maintenance     | 250,857    | 277,225       | (26,368)               | 281,525    |
| Capital outlay:                      |            |               |                        |            |
| Automobiles                          | -          | -             | -                      | 22,740     |
| Radios                               | 6,765      | 8,515         | (1,750)                | 17,911     |
| Equipment                            | 16,649     | 9,575         | 7,074                  | 30,734     |
| Total capital outlay                 | 23,414     | 18,090        | 5,324                  | 71,385     |
| Total expenditures                   | \$ 777,191 | \$ 828,231    | \$ (51,040)            | \$ 846,214 |

## FIDUCIARY FUNDS

## **Civil Fund**

To account for funds held in connection with civil suits, Sheriff's sales, and garnishments and payment of these collections to the Sheriff's General Fund and other recipients in accordance with applicable laws.

## **Bond Fund**

To account for the collection of bonds, fines, and costs and payment of these collections to the Sheriff's 12th Judicial Court Fines Fund.

## Fines and Cost Fund

To account for the collection of fines and costs and payment of these collections to the Sheriff's 12th Judicial Court Fines Fund.

## 12th Judicial Court Fines Fund

To account for the collection of fines and costs and payment of these collections to the Sheriff's General Fund and other recipients in accordance with applicable laws.

## Tax Collector Fund

Article V, Section 27 of the Louisiana Constitution of 1974, provides that the Sheriff will serve as the collector of state and parish taxes and fees. The Tax Collector Fund is used to collect and distribute these taxes and fees to the appropriate taxing bodies.

## Inmate Fund

To account for the deposits made by, and for, inmates to their individual accounts and the appropriate disbursements to these inmates.

AVOYELLES PARISH SHERIFF Marksville, Louisiana

Agency Funds
Combining Statement of Fiduciary Assets and Liabilities
June 30, 2008
With Comparative Totals for June 30, 2007

| ıls                             | 2007 |        | \$447,116                          |             | \$ 67,661   | \$447.116         |
|---------------------------------|------|--------|------------------------------------|-------------|---|-------------------|
| Totals                          | 2008 |        | \$469,982                          |             | \$ 85,281<br>384,701                                | \$ 469,982        |
| Inmate                          | Fund |        | \$384,701                          |             | \$<br>384,701                                       | \$384,701         |
| Tax<br>Collector                | Fund |        | \$ 123                             |             | \$ 123  | \$ 123            |
| 12th<br>Judicial<br>Court Fines | Fund |        | \$2,423                            |             | \$2,423   | \$2,423           |
| Fines<br>and<br>Cost            | Fund |        | \$ 48,524                          |             | \$48,524  | \$48,524          |
| Bond                            | Fund |        | \$29,620                           |             | \$29,620  | \$29,620          |
| Civil                           | Fund |        | \$4,591                            | -           | \$4,591   | \$4,591           |
|                                 |      | ASSETS | Cash and interest-bearing deposits | LIABILITIES | Due to taxing bodies and others<br>Due to prisoners | Total liabilities |

# AVOYELLES PARISH SHERIFF Marksville, Louisiana

Agency Funds
Statement of Changes in Assets and Liabilities
Year Ended June 30, 2008
With Comparative Totals for Year Ended June 30, 2007

(continued)

AVOYELLES PARISH SHERIFF Marksville, Louisiana Fiduciary Fund Type - Agency Funds

Statement of Changes in Assets and Liabilities (Continued) Year Ended June 30, 2008
With Comparative Totals for Year Ended June 30, 2007

|  |           |          | Fines     | 12th<br>Judicial | Tax       |            |            |            |
|--|-----------|----------|-----------|------------------|-----------|------------|------------|------------|
|  | Civil     | Bond     |           | Court Fines      |           | Inmate     | Totals     | - 1        |
|  | Fund      | Fund     | Fund      | Fund             | ł         | Fund       | 2008       | 2007       |
|  |           |          |           |                  |           |            |            |            |
|  | 3,695     | ,        | •         | 1                | •         | •          | 3,695      | 3,235      |
| Sheriffs General Fund and Clerk of Court       | 255,785   | 18,223   | 57        | 81,365           | •         |            | 355,430    | 378,500    |
| Litigants and attorneys                        | 735,337   | ı        | 1         | 1                | •         | ı          | 735,337    | 1,343,325  |
| Appraisers                                     | 14,105    | •        | ,         | •                | •         | •          | 14,105     | 11,140     |
| Wrecker and storage                            | 18,185    | ı        | •         | 1                |           | •          | 18,185     | 17,535     |
| Official publications                          | 10,911    | 1        | ı         | ì                | 1         | •          | 110,911    | 14,782     |
| Prisoner distribution                          | 1         |          | •         | ı                | •         | 3,171,213  | 3,171,213  | 3,343,836  |
| Other parishes                                 | 4,183     | •        | ,         |                  |           |            | 4,183      | 4,191      |
| Other settlements                              | 3,704     |          | •         | 64,398           | •         |            | 68,102     | 82,720     |
| District attorney                              | •         | •        | •         | 122,098          | •         |            | 122,098    | 140,069    |
| Police jury                                    |           | •        | 1         | 115,127          |           | •          | 115,127    | 148,350    |
|  |           | ı        | 1         | 70,800           | •         | ı          | 70,800     | 70,800     |
| Judges judicial expense fund                   | 1         |          | •         | 18,750           | •         | 1          | 18,750     | 19,500     |
| Court recording clerk                          | •         | •        | 1         | 1,440            | •         | •          | 1,440      | 1,440      |
| Indigent defender fund                         | •         | ٠        | 1         | 48,768           | 6,186,665 | •          | 6,235,433  | 5,864,031  |
| Indigent defender fee                          | ı         | ,        | 1         | 46,350           | ,         | ı          | 46,350     | 50,450     |
| Louisiana Commission on Law Enforcement        | •         | •        | ı         | 8,069            | ,         | •          | 8,069      | 8,976      |
| Louisiana Department of Wildlife and Fisheries | ŧ         | ı        |           | 4,070            |           |            | 4,070      | 3,779      |
|  | 1         | 1        | •         | 6,530            | 1         | •          | 6,530      | 089,6      |
| Transfers to 12th Judicial Court fines         | '         | ,        | 198,992   | •                | 1         | •          | 198,992    | 175,177    |
| Total reductions                               | 1,045,905 | 18,223   | 199,049   | 587,765          | 6,186,665 | 3,171,213  | 11,208,820 | 11,691,516 |
| Balances, end of year                          | \$ 4,591  | \$29,620 | \$ 48,524 | \$ 2,423         | \$ 123    | \$ 384,701 | \$ 469,982 | \$ 447,116 |

## **AVOYELLES PARISH SHERIFF**

## Marksville, Louisiana Tax Collector Agency Fund

## Statement of Collections, Distributions, and Unsettled Balances Year Ended June 30, 2008

| Unsettled balances, July 1, 2007      | <u>\$</u> |
|---------------------------------------|-----------|
| Collections:                          |           |
| Ad valorem taxes                      | 4,957,381 |
| Interest on -                         |           |
| Interest-bearing deposits             | 3,824     |
| Delinquent taxes                      | 2,223     |
| Parish licenses                       | 212,423   |
| State revenue sharing                 | 931,552   |
| Redemptions                           | 40,868    |
| Tax notices, etc.                     | 4,333     |
| Payment in lieu of taxes              | 34,184    |
| Total collections                     | 6,186,788 |
| Total                                 | 6,186,788 |
| Distributions:                        |           |
| Avoyelles Parish -                    |           |
| Police Jury                           | 1,531,146 |
| School Board                          | 1,411,429 |
| Assessor                              | 584,895   |
| Clerk of Court                        | 2,225     |
| Sheriff                               | 761,034   |
| Hospital Service District No. 1       | 84,329    |
| City of Marksville                    | 278,003   |
| Ward I Fire District                  | 47,096    |
| Fire Protection District No. 2        | 753,739   |
| Red River Waterway District Treasurer | 253,160   |
| Southwest Water District              | 9,269     |
| Gravity Drainage District             | 17,646    |
| Levee District Treasurer              | 253,823   |
| Louisiana Forestry Commission         | 12,022    |
| Louisiana Tax Commission              | 2,394     |
| Pension funds                         | 145,822   |
| Redemptions                           | 38,633    |
| Total distributions                   | 6,186,665 |
| Unsettled balances at June 30, 2008   | \$ 123    |

COMPLIANCE

AND

INTERNAL CONTROL

## KOLDER, CHAMPAGNE, SLAVEN & COMPANY, LLC

CERTIFIED PUBLIC ACCOUNTANTS

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The Honorable Douglas Anderson Avoyelles Parish Sheriff Marksville, Louisiana

We have audited accompanying financial statements of the governmental activities and each major fund of the Avoyelles Parish Sheriff (the Sheriff) as of and for the year ended June 30, 2008, which collectively comprise the Sheriff's basic financial statements and have issued our report thereon dated October 30, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

REPORT ON INTERNAL CONTROL OVER

FINANCIAL REPORTING AND ON COMPLIANCE

AND OTHER MATTERS BASED ON AN AUDIT

OF FINANCIAL STATEMENTS PERFORMED IN

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Sheriff's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Sheriff's financial statements that is more than inconsequential will not be prevented or detected by the Sheriff's internal control. We consider the deficiency described in the accompanying summary schedule of current year audit findings and corrective action plan as item 08-1 to be a significant deficiency in internal control over financial reporting.

<sup>\*</sup> A Professional Accounting Corporation

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Sheriff's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, we believe the significant deficiency described above to be a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under Government Auditing Standards and which is described in the accompanying summary schedule of current and prior year audit findings and corrective action plan as item 08-02.

The Sheriff's response to the finding identified in our audit is described in the accompanying summary schedule of current and prior year audit findings. We do not audit the Sheriff's response and, accordingly, we express no opinion on it.

This report is intended solely for the information of the Avoyelles Parish Sheriff's management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. Although the intended use of this report may be limited, under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Kolder, Champagne, Slaven & Company, LLC Certified Public Accountants

Lafayette, Louisiana October 30, 2008

## (Continued)

## AVOYELLES PARISH SHERIFF Marksville, Louisiana

Summary Schedule of Current and Prior Audit Year Findings and Corrective Action Plan Year Ended June 30, 2008

| Anticipated<br>Completion<br>Date  | <b>₹</b><br>Ż   | 6/30/2009  |
|--|---|--|
| Name<br>of Contact<br>Person   | Beryl<br>Holmes,<br>Comptroller   | Beryl<br>Holmes,<br>Comptroller  |
| Corrective Action Planned  | The Sheriff has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the government to outsource this task to its independent auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their contents and presentation. | The Avoyelles Parish Sheriff will closely monitor budget to actual financial statements and amend the budget when necessary.   |
| Corrective<br>Action<br>Taken  |   |  |
| Fiscal Year Finding Initially Ref. No. Occurred CURRENT YEAR (06/30/08) Internal Control Over Financial Reporting: | The Sheriff does not have a staff person who has the qualifications and training to apply generally accepted accounting principles (GAAP) in recording the entity's financial transactions or preparing its financial statements, including the related notes.  | The Avoyelles Parish Sheriff did not amend the special revenue 1994 Sales Tax Fund budget in accordance with LSA-R.S. 39:1311(A)(2) that states when total actual expenditures plus projected expenditures exceed budgeted expenditures by five percent or more the budget must be amended. Total expenditures exceeded budgeted expenditures by \$51,040 or 7%. |
| Fiscal Year Finding Initially Ref. No. Occurred CURRENT YEAR (06/30/08) Internal Control Over Financial R          | 6/30/2007   | 6/30/2007  |
| Ref. No.<br>CURRENT<br>Internal Com  | <b>1-8</b> 0  | Compliance: 08-02  |

# AVOYELLES PARISH SHERIFF Marksville, Louisiana

Summary Schedule of Current and Prior Audit Year Findings and Corrective Action Plan Year Ended June 30, 2008

|             | Anticipated | Completion | Date                      |
|-------------|-------------|------------|---------------------------|
|             | Name        | of Contact | Person                    |
|             |             |            | Corrective Action Planned |
|             | Corrective  | Action     | Taken                     |
|             |             |            | Description of Finding    |
| Fiscal Year | Finding     | Initially  | Occurred                  |
|             |             |            | Ref. No.                  |

PRIOR YEAR (06/30/07) -

Internal Control Over Financial Reporting:

| Š  |   |  |   |  |
|--|---|--|---|--|
| The Sheriff does not have a staff person who has the | qualifications and training to apply generally accepted | accounting principles (GAAP) in recording the entity's | financial transactions or preparing its financial | statements, including the related notes. |
| Unknown  |   |  |   |  |
| 07-1   |   |  |   |  |

Compliance:

| Š  |   |  |   |   |   |   |
|--|---|--|---|---|---|---|
| The Avoyelles Parish Sheriff did not amend the special | revenue 1994 Sales Tax Fund budget in accordance with | LSA-R.S. 39:1311(A)(2) that states when total actual | expenditures plus projected expenditures exceed | budgeted expenditures by five percent or more the | budget must be amended. Total expenditures exceeded | hudgeted expenditures by \$46.887 or 5.54%. |
| 6/30/2007  |   |  |   |   |   |   |
| 07-2   |   |  |   |   |   |   |